### Calendar No. 492

108TH CONGRESS 2D SESSION

# S. 2092

To address the participation of Taiwan in the World Health Organization.

#### IN THE SENATE OF THE UNITED STATES

February 12, 2004

Mr. Allen (for himself, Mr. Inhofe, Mr. Johnson, Mr. Kyl, Mr. Lieberman, Mr. Lott, Mr. Durbin, Mr. Voinovich, Ms. Collins, Mr. Crapo, Mr. Bond, Mr. Sessions, Mr. Chambliss, and Mr. Feingold) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

April 29, 2004

Reported by Mr. LUGAR, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

## A BILL

To address the participation of Taiwan in the World Health Organization.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. CONCERNING THE PARTICIPATION OF TAIWAN
- 4 IN THE WORLD HEALTH ORGANIZATION.
- 5 (a) FINDINGS.—Congress makes the following find-
- 6 ings:

1	(1) Good health is important to every citizen of					
2	the world and access to the highest standards of					
3	health information and services is necessary to im					
4	prove the public health.					
5	(2) Direct and unobstructed participation in					
6	international health cooperation forums and pro-					
7	grams is beneficial for all parts of the world, espe-					
8	eially today with the great potential for the cross-					
9	border spread of various infectious diseases such as					
10	the human immunodeficiency virus (HIV), tuber-					
11	culosis, and malaria.					
12	(3) Taiwan's population of 23,500,000 people is					
13	greater than that of 3/4 of the member states already					
14	in the World Health Organization (WHO).					
15	(4) Taiwan's achievements in the field of health					
16	are substantial, including—					
17	(A) attaining—					
18	(i) 1 of the highest life expectancy lev-					
19	els in Asia; and					
20	(ii) maternal and infant mortality					
21	rates comparable to those of western coun-					
22	<del>tries;</del>					
23	(B) eradicating such infectious diseases as					
24	cholera, smallpox, the plague, and polio; and					

1	(C) providing children with hepatitis B						
2	vaccinations.						
3	(5) The United States Centers for Disease Con-						
4	trol and Prevention and its counterpart agencies in						
5	Taiwan have enjoyed close collaboration on a wide						
6	range of public health issues.						
7	(6) In recent years Taiwan has expressed a will-						
8	ingness to assist financially and technically in inter-						
9	national aid and health activities supported by the						
10	WHO.						
11	(7) On January 14, 2001, an earthquake, reg-						
12	istering between 7.6 and 7.9 on the Richter scale,						
13	struck El Salvador. In response, the Taiwanese Gov-						
14	ernment sent 2 rescue teams, consisting of 90 indi-						
15	viduals specializing in firefighting, medicine, and						
16	civil engineering. The Taiwanese Ministry of Foreign						
17	Affairs also donated \$200,000 in relief aid to the						
18	Salvadoran Government.						
19	(8) The World Health Assembly has allowed ob-						
20	servers to participate in the activities of the organi-						
21	zation, including the Palestine Liberation Organiza-						
22	tion in 1974, the Order of Malta, and the Holy See						
23	in the early 1950's.						
24	(9) The United States, in the 1994 Taiwan Pol-						
25	icy Review, declared its intention to support Tai-						

- wan's participation in appropriate international or ganizations.
- 3 (10) Public Law 106–137 required the Sec-4 retary of State to submit a report to Congress on ef-5 forts by the executive branch to support Taiwan's 6 participation in international organizations, in par-7 ticular the WHO.
  - (11) In light of all benefits that Taiwan's participation in the WHO can bring to the state of health not only in Taiwan, but also regionally and globally, Taiwan and its 23,500,000 people should have appropriate and meaningful participation in the WHO.
    - (12) On May 11, 2001, President Bush stated in a letter to Senator Murkowski that the United States "should find opportunities for Taiwan's voice to be heard in international organizations in order to make a contribution, even if membership is not possible", further stating that the administration "has focused on finding concrete ways for Taiwan to benefit and contribute to the WHO".
    - (13) In his speech made in the World Medical Association on May 14, 2002, Secretary of Health and Human Services, Tommy Thompson, announced "America's work for a healthy world cuts across po-

- litical lines. That is why my government supports Taiwan's efforts to gain observership status at the World Health Assembly. We know this is a con-troversial issue, but we do not shrink from taking a public stance on it. The people of Taiwan deserve the same level of public health as citizens of every nation on earth, and we support them in their ef-forts to achieve it".
  - (14) The Government of the Republic of China on Taiwan, in response to an appeal from the United Nations and the United States for resources to control the spread of HIV/AIDS, donated \$1,000,000 to the Global Fund to Fight AIDS, Tuberculosis and Malaria in December 2002.
    - (15) In 2003, the outbreak of Severe Acute Respiratory Syndrome (SARS) caused 73 deaths in Taiwan.
    - (16) Avian influenza, commonly known as bird flu, has reemerged in Asia with strains of the influenza reported by the People's Republic of China, Cambodia, Indonesia, Japan, Pakistan, South Korea, Taiwan, Thailand, Vietnam, and Laos.
- 23 (17) The SARS and avian influenza outbreaks
  24 illustrate that disease knows no boundaries and em-

1	phasize the importance of allowing all people access
2	to the WHO.
3	(18) As the pace of globalization quickens and
4	the spread of infectious disease accelerates, it is eru-
5	cial that all people, including the people of Taiwan
6	be given the opportunity to participate in inter-
7	national health organizations such as the WHO.
8	(19) The Secretary of Health and Human Serv-
9	ices acknowledged during the 2003 World Health
10	Assembly meeting that "[t]he need for effective pub-
11	lie health exists among all peoples".
12	(b) Plan.—The Secretary of State is authorized to—
13	(1) initiate a United States plan to endorse and
14	obtain observer status for Taiwan at the annual
15	week-long summit of the World Health Assembly in
16	May 2004 in Geneva, Switzerland;
17	(2) instruct the United States delegation to the
18	World Health Assembly in Geneva to implement that
19	<del>plan; and</del>
20	(3) introduce a resolution in support of observer
21	status for Taiwan at the summit of the World
22	Health Assembly.
23	(e) REPORT.—Not later than 14 days after the date
24	of enactment of this Act, the Secretary of State shall sub-

25 mit a report to Congress in unclassified form describing

1	the action taken to carry out the plan described in sub-
2	section (b).
3	SECTION 1. CONCERNING THE PARTICIPATION OF TAIWAN
4	IN THE WORLD HEALTH ORGANIZATION.
5	(a) Findings.—Congress makes the following findings:
6	(1) Good health is important to every citizen of
7	the world and access to the highest standards of health
8	information and services is necessary to improve the
9	public health.
10	(2) Direct and unobstructed participation in
11	international health cooperation forums and pro-
12	grams is beneficial for all parts of the world, espe-
13	cially today with the great potential for the cross-bor-
14	der spread of various infectious diseases such as the
15	human immunodeficiency virus (HIV), tuberculosis,
16	and malaria.
17	(3) Taiwan's population of 23,500,000 people is
18	greater than that of 3/4 of the member states already
19	in the World Health Organization (WHO).
20	(4) Taiwan's achievements in the field of health
21	are substantial, including—
22	(A) attaining—
23	(i) 1 of the highest life expectancy lev-
24	els in Asia; and

1	(ii) maternal and infant mortality					
2	rates comparable to those of western coun-					
3	tries;					
4	(B) eradicating such infectious diseases as					
5	cholera, smallpox, the plague, and polio; and					
6	(C) providing children with hepatitis B					
7	vaccinations.					
8	(5) The United States Centers for Disease Con-					
9	trol and Prevention and its counterpart agencies					
10	Taiwan have enjoyed close collaboration on a wi					
11	range of public health issues.					
12	(6) In recent years Taiwan has expressed a will-					
13	ingness to assist financially and technically in inter-					
14	national aid and health activities supported by the					
15	WHO.					
16	(7) On January 14, 2001, an earthquake, reg-					
17	istering between 7.6 and 7.9 on the Richter scale,					
18	struck El Salvador. In response, the Taiwanese Gov-					
19	ernment sent 2 rescue teams, consisting of 90 individ-					
20	uals specializing in firefighting, medicine, and civil					
21	engineering. The Taiwanese Ministry of Foreign Af-					
22	fairs also donated \$200,000 in relief aid to the Salva-					
23	doran Government.					
24	(8) The World Health Assembly has allowed ob-					
25	servers to participate in the activities of the organiza-					

- tion, including the Palestine Liberation Organization
   in 1974, the Order of Malta, and the Holy See in the
   early 1950's.
  - (9) The United States, in the 1994 Taiwan Policy Review, declared its intention to support Taiwan's participation in appropriate international organizations.
  - (10) Public Law 106–137 required the Secretary of State to submit a report to Congress on efforts by the executive branch to support Taiwan's participation in international organizations, in particular the WHO.
  - (11) In light of all benefits that Taiwan's participation in the WHO can bring to the state of health not only in Taiwan, but also regionally and globally, Taiwan and its 23,500,000 people should have appropriate and meaningful participation in the WHO.
  - (12) On May 11, 2001, President Bush stated in a letter to Senator Murkowski that the United States "should find opportunities for Taiwan's voice to be heard in international organizations in order to make a contribution, even if membership is not possible", further stating that the administration "has focused

- 1 on finding concrete ways for Taiwan to benefit and 2 contribute to the WHO".
- (13) In his speech made in the World Medical 3 4 Association on May 14, 2002, Secretary of Health 5 and Human Services Tommy Thompson announced 6 "America's work for a healthy world cuts across polit-7 ical lines. That is why my government supports Tai-8 wan's efforts to gain observership status at the World 9 Health Assembly. We know this is a controversial 10 issue, but we do not shrink from taking a public stance on it. The people of Taiwan deserve the same 12 level of public health as citizens of every nation on 13 earth, and we support them in their efforts to achieve 14 it".
  - (14) The Government of the Republic of China on Taiwan, in response to an appeal from the United Nations and the United States for resources to control the spread of HIV/AIDS, donated \$1,000,000 to the Global Fund to Fight AIDS, Tuberculosis, and Malaria in December 2002.
  - (15) In 2003, the outbreak of Severe Acute Respiratory Syndrome (SARS) caused 84 deaths in Taiwan.
- 24 (16) Avian influenza, commonly known as bird 25 flu, has reemerged in Asia, with strains of the influ-

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- enza reported by the People's Republic of China,
   Cambodia, Indonesia, Japan, Pakistan, South Korea,
   Taiwan, Thailand, Vietnam, and Laos.
   (17) The SARS and avian influenza outbreaks
  - (17) The SARS and avian influenza outbreaks illustrate that disease knows no boundaries and emphasize the importance of allowing all people access to the WHO.
  - (18) As the pace of globalization quickens and the spread of infectious disease accelerates, it is crucial that all people, including the people of Taiwan, be given the opportunity to participate in international health organizations such as the WHO.
  - (19) The Secretary of Health and Human Services acknowledged during the 2003 World Health Assembly meeting that "[t]he need for effective public health exists among all peoples".
  - (b) Plan.—The Secretary of State is authorized to—
  - (1) initiate a United States plan to endorse and obtain observer status for Taiwan at the annual weeklong summit of the World Health Assembly each year in Geneva, Switzerland;
    - (2) instruct the United States delegation to the World Health Assembly in Geneva to implement that plan; and

1	(3) introduce a resolution in support of observer					
2	status for Taiwan at the summit of the World Health					
3	Assembly.					
4	(c) Report Concerning Observer Status for Tai-					
5	WAN AT THE SUMMIT OF THE WORLD HEALTH ASSEM-					
6	BLY.—Not later than 30 days after the date of the enact-					
7	ment of this Act, and not later than April 1 of each year					
8	thereafter, the Secretary of State shall submit a report to					
9	the Congress, in unclassified form, describing the United					
10	States plan to endorse and obtain observer status for Tai-					
11	wan at the annual week-long summit of the World Health					
12	Assembly (WHA) held by the World Health Organization					
13	(WHO) in May of each year in Geneva, Switzerland. Each					
14	report shall include the following:					
15	(1) An account of the efforts the Secretary of					
16	State has made, following the last meeting of the					
17	World Health Assembly, to encourage WHO member					
18	states to promote Taiwan's bid to obtain observer sta-					
19	tus.					
20	(2) The steps the Secretary of State will take to					
21	endorse and obtain observer status at the next annual					
22	meeting of the World Health Assembly in Geneva,					
23	Switzerland.					

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